

# Too cheap to meter? A stochastic analysis of the future costs of fusion power plants

Alexander Wimmers<sup>1,2</sup>, Stefania Böhnlein<sup>1</sup>, and Mahdi Awawda<sup>1,3</sup>

1: Workgroup for Infrastructure Policy, TU Berlin

2: Energy, Transport and Environment Department, DIW Berlin

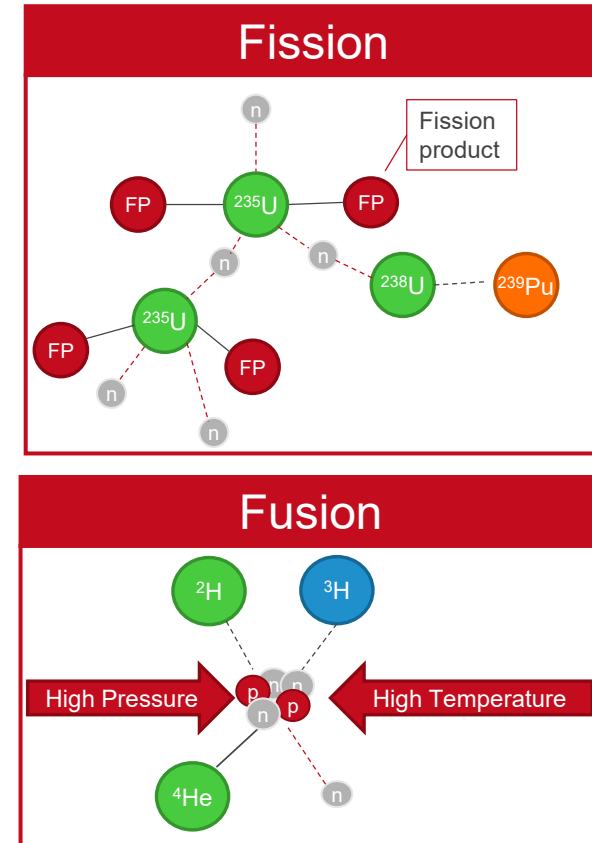
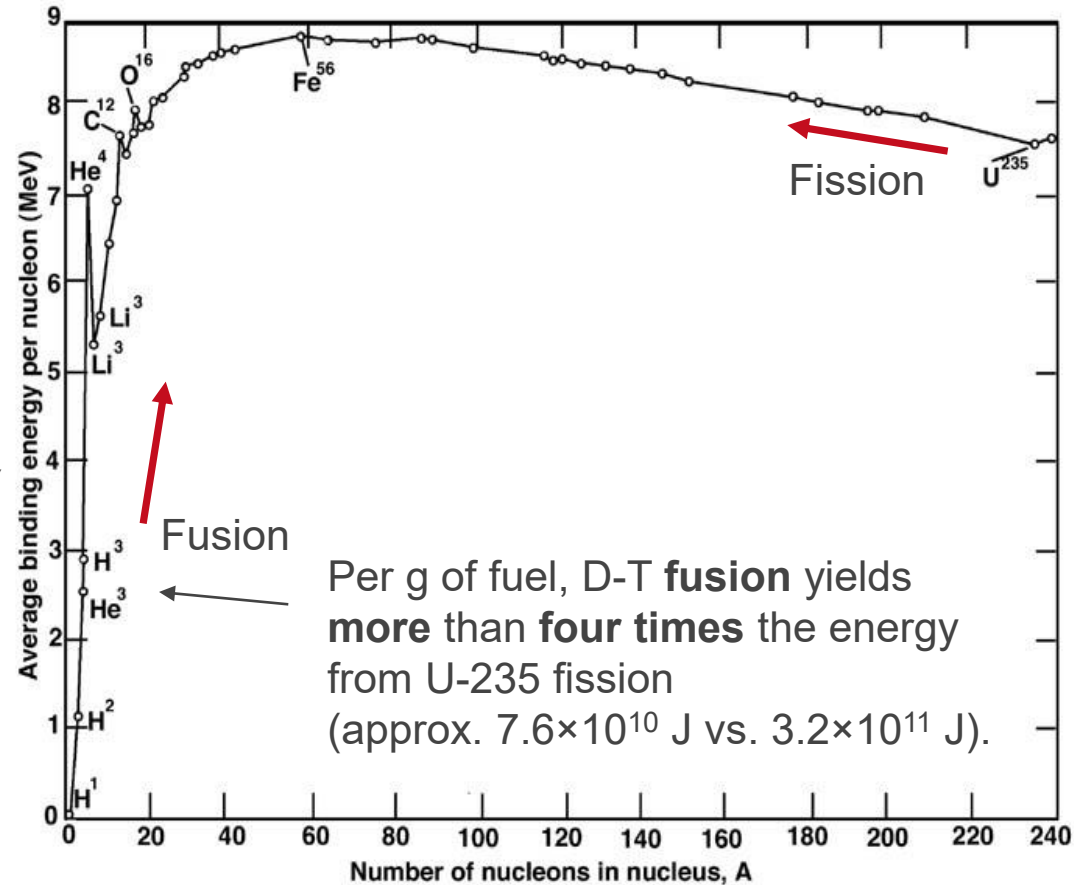
3: Federal Office for the Safety of Nuclear Waste Management

# Introduction

Fusion energy promises increased energy yields compared to fission

*“Fission obtains energy through the **splitting** of large heavy atoms [into smaller ones], while nuclear **fusion** produces far greater levels of energy through the **joining** together of small light atoms.”*

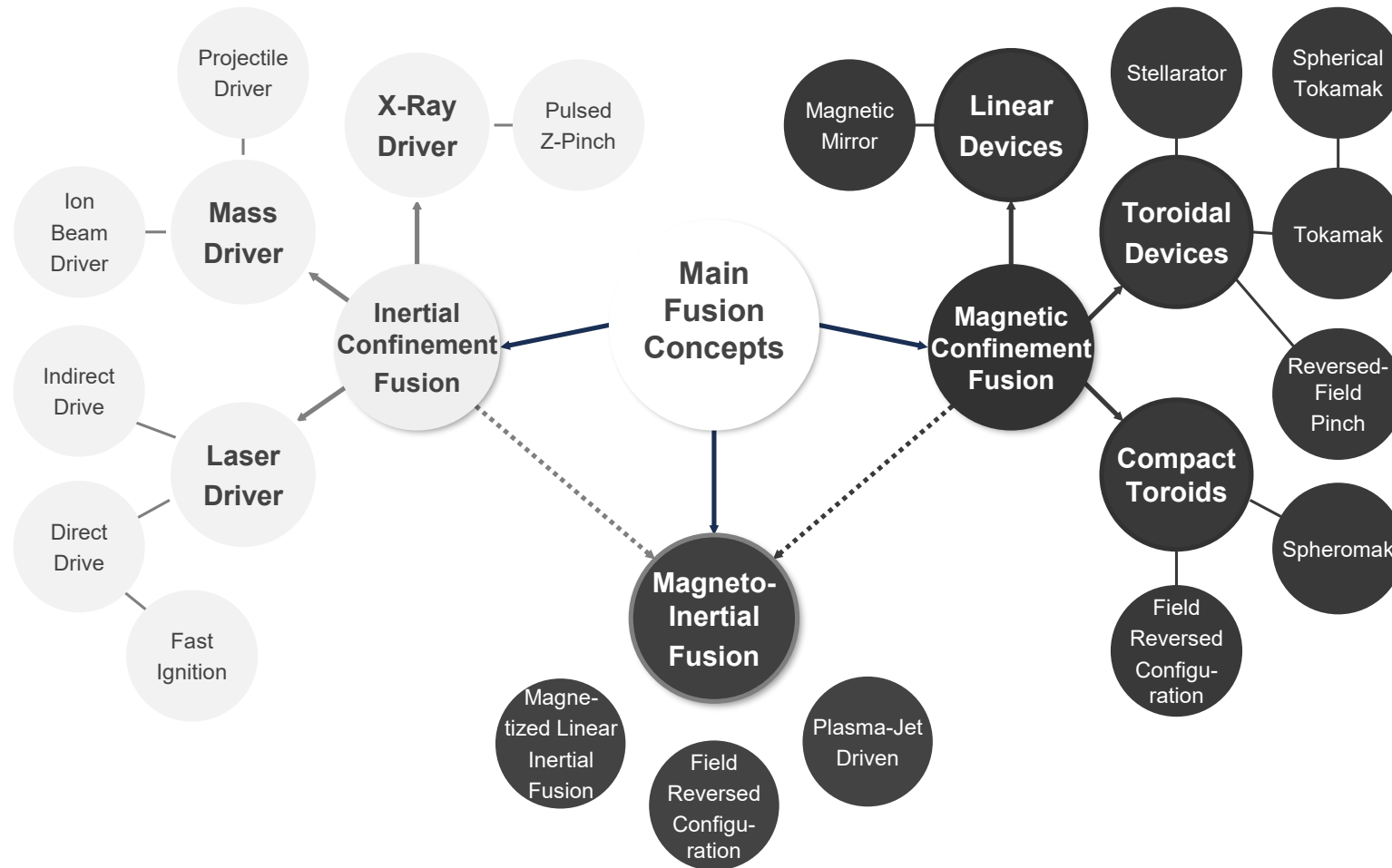
Nuttall (2022, p. 239)



Sources: Nuttall (2022), Yim (2022)

# Introduction

There exist many different fusion concepts – all are prototypes at best

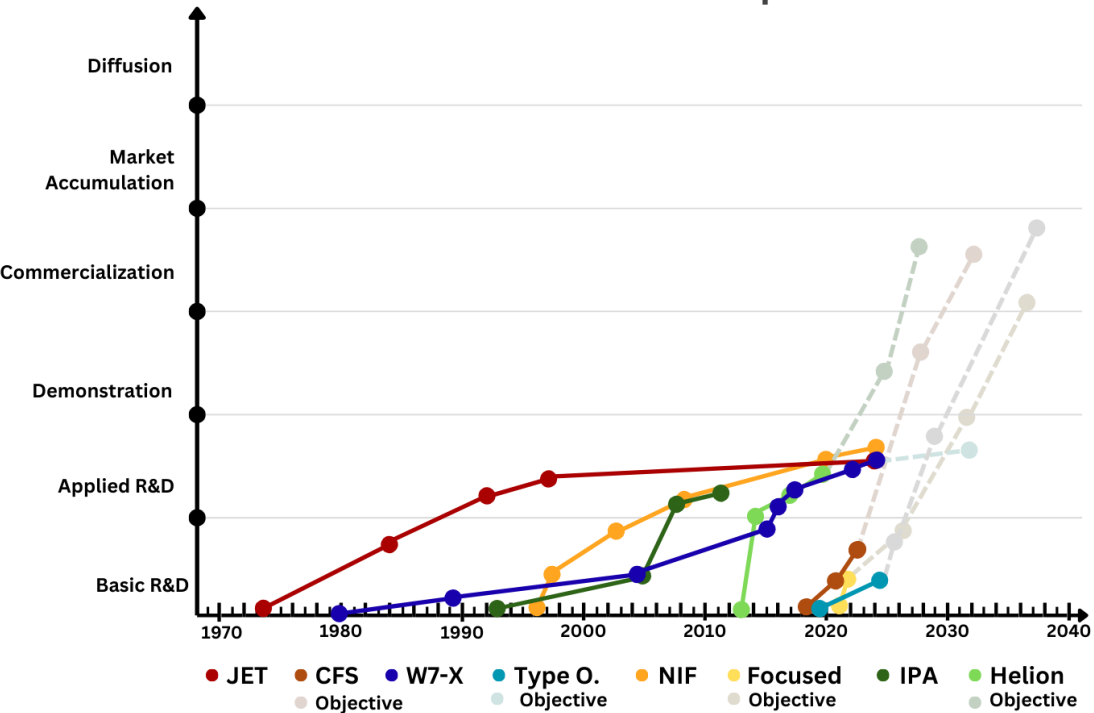


Source: Böhnlein et al. (2026)

# Motivation

Fusion is often described as clean, cheap, and reliable technology despite high uncertainty of feasibility

Technological Development Stages of Selected Fusion Concepts

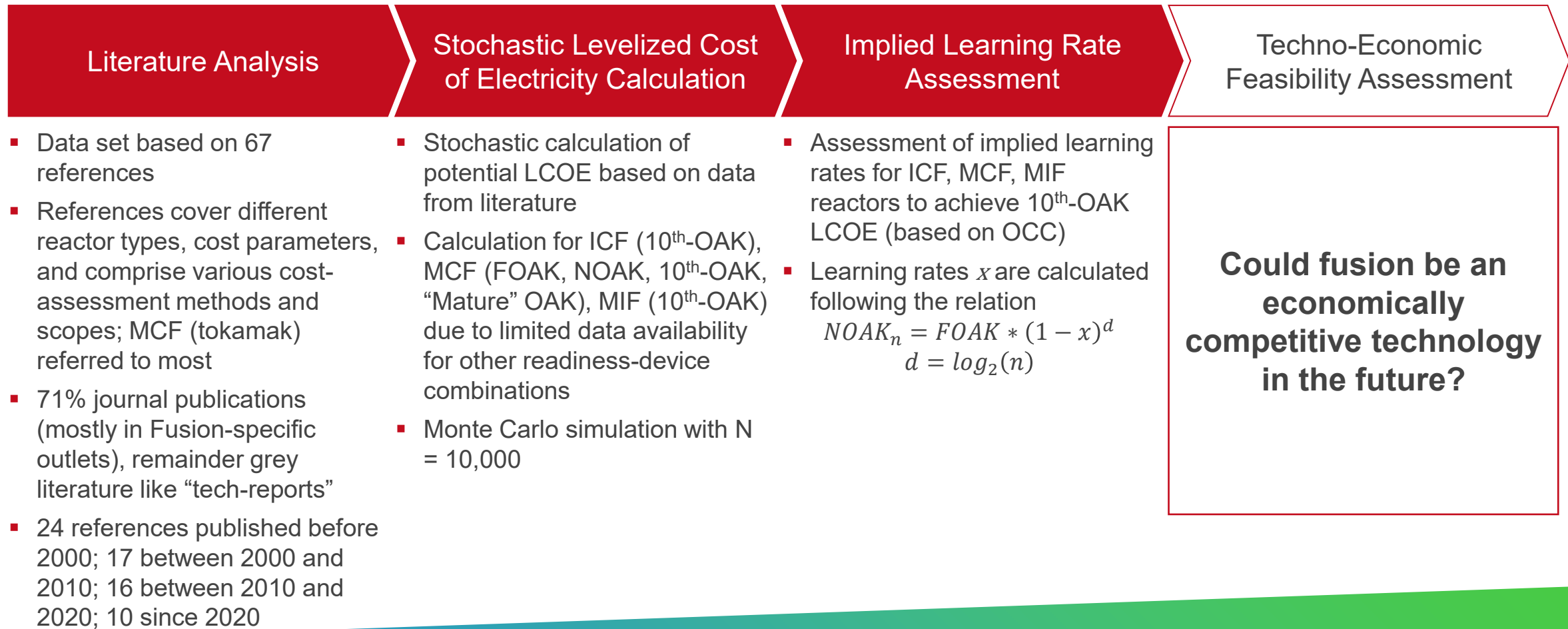


Source: Dering et al. (2026), Fig. 2

- Fusion reactor concepts remain in early development stages although “new ventures” promise ambitious development trajectories
- Regardless, uncertainty about technological feasibility remains
- Cost assessments of potential fusion power plants (aka devices for commercial electricity generation) have been published for more than 40 years
- However, all of these cost assessments remain hypothetical as none of the described devices has been built
- We therefore conduct a stochastic analysis of potential future costs for different fusion plant concepts based on an extensive literature analysis and determine necessary learning rates for cost reductions of matured technologies

# Methodology

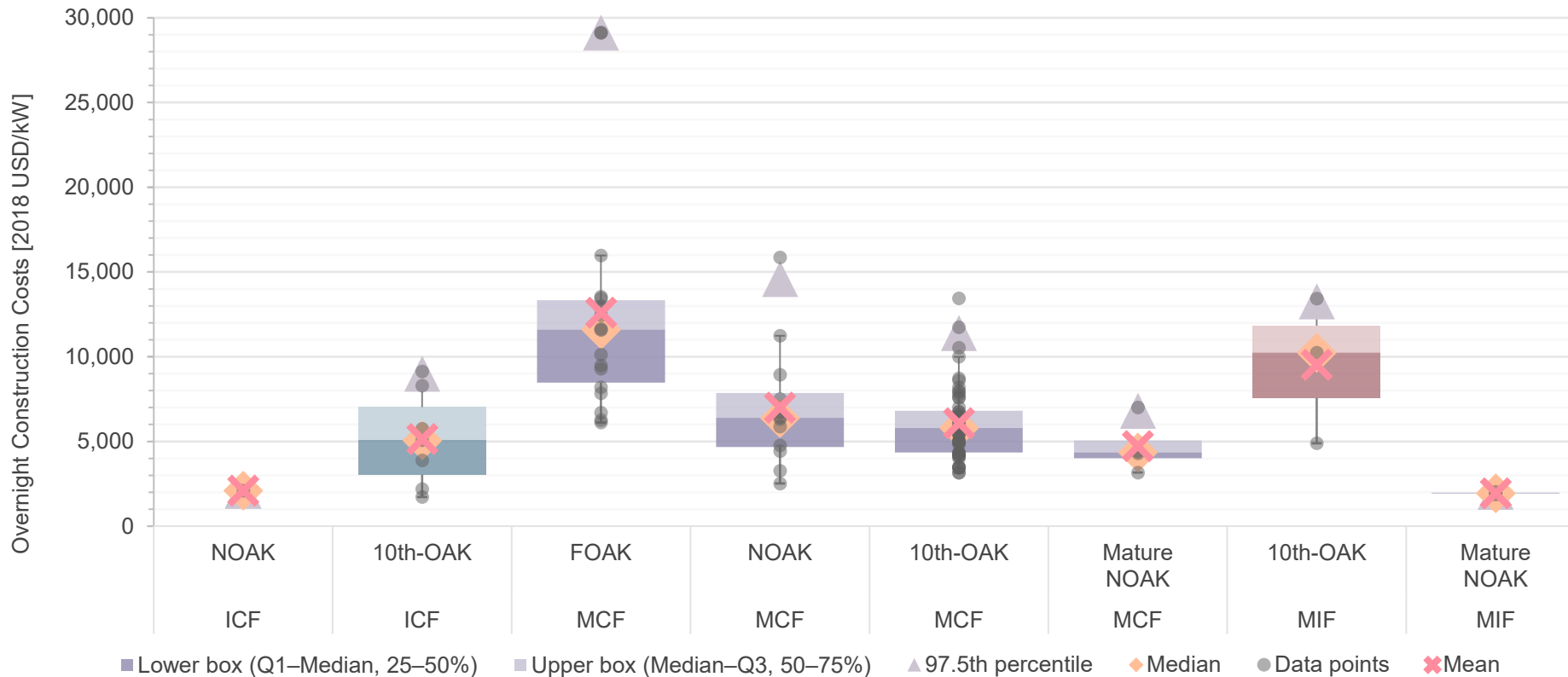
Based on an extensive literature analysis, we conduct a stochastic assessment of future LCOE for fusion as well as implied learning rates for “readiness levels”



# Results | Descriptive Literature Analysis

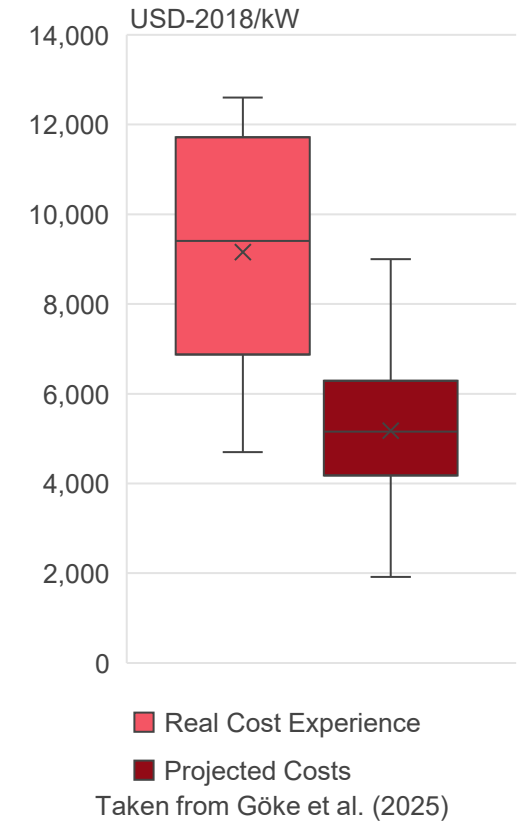
Overnight construction cost (OCC) are expected to be the main driver of fusion LCOE

Fusion Concept Overnight Construction Cost



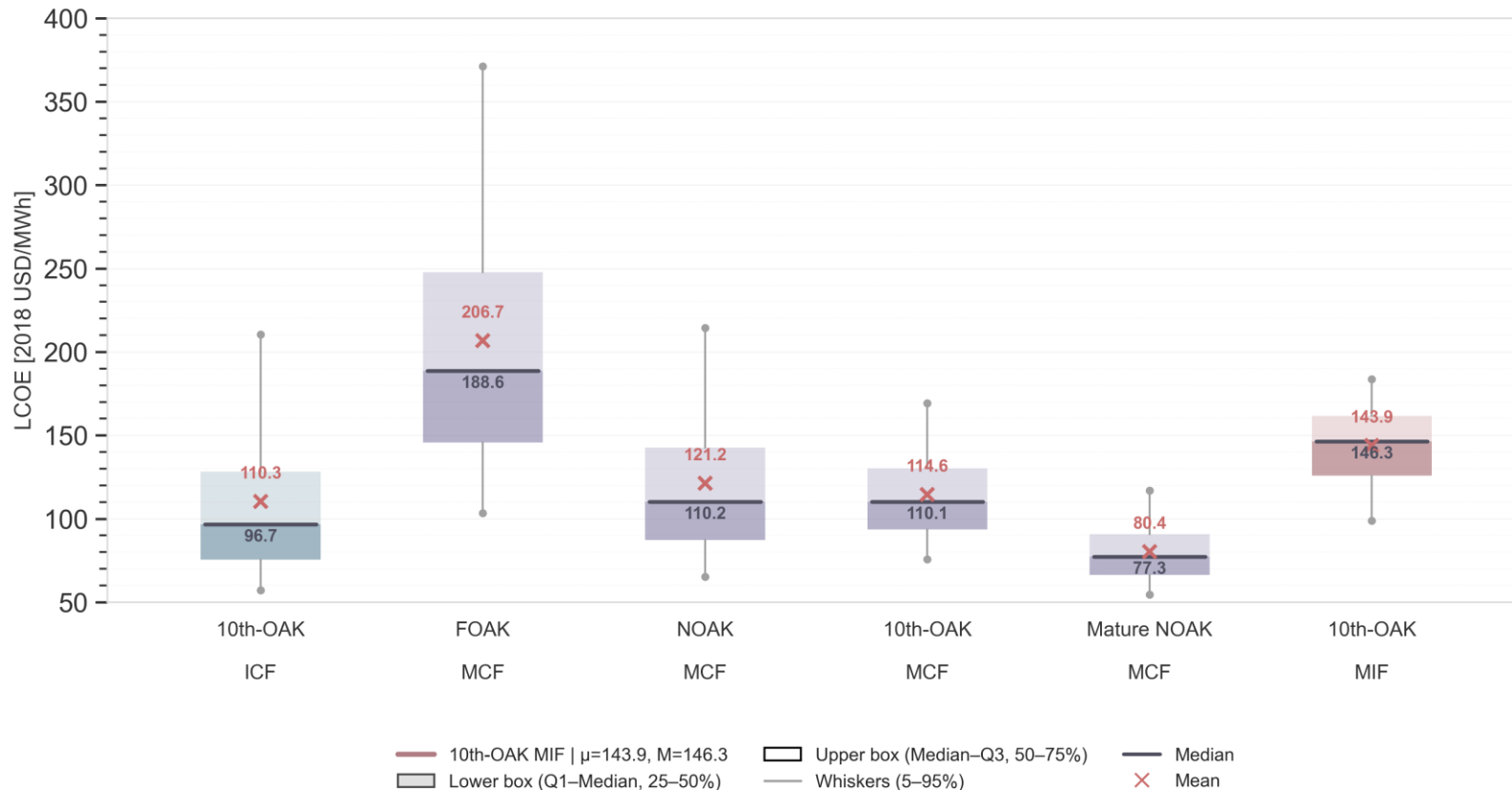
Sources: Various.

Light-Water Fission Reactor OCC



# Results | Stochastic LCOE Calculation

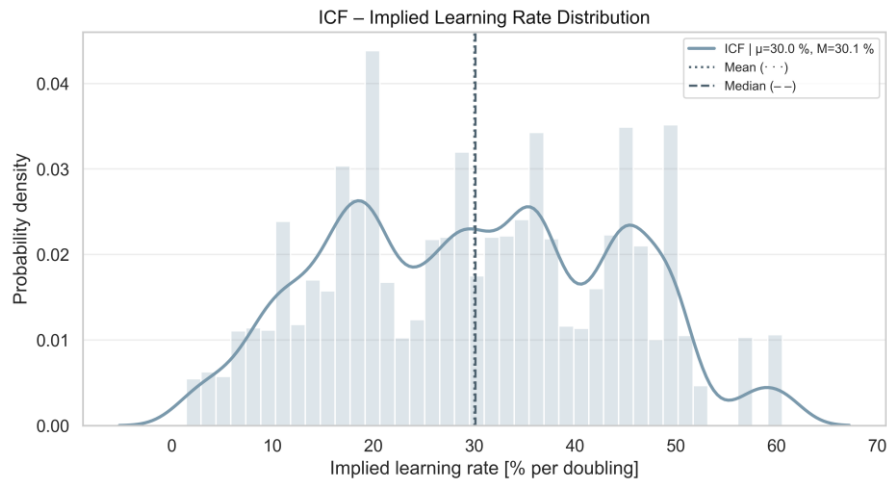
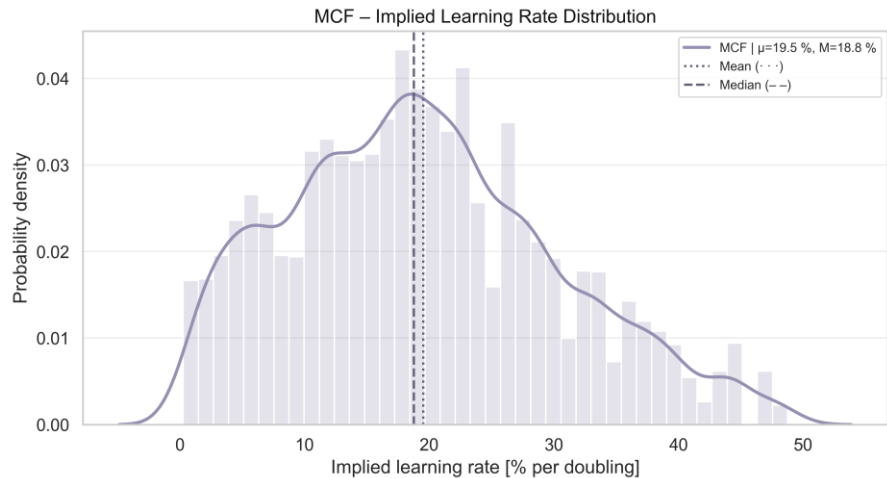
LCOE values are in the range of (expected) cost for fission plants but are higher than renewable LCOE



- LCOE simulation for fusion concepts and readiness levels depending the availability of cost data
- Even for relatively high readiness levels (10<sup>th</sup>-OAK), LCOE range above 110 USD/MWh
- None of these plants has been built, therefore there is a high degree of uncertainty
- However, LCOE do not include “system” values like flexibility, nor waste considerations; applicability is therefore limited

# Results | Implied Learning Rates

## Assuming ambitious learning reduces cost but is questionable

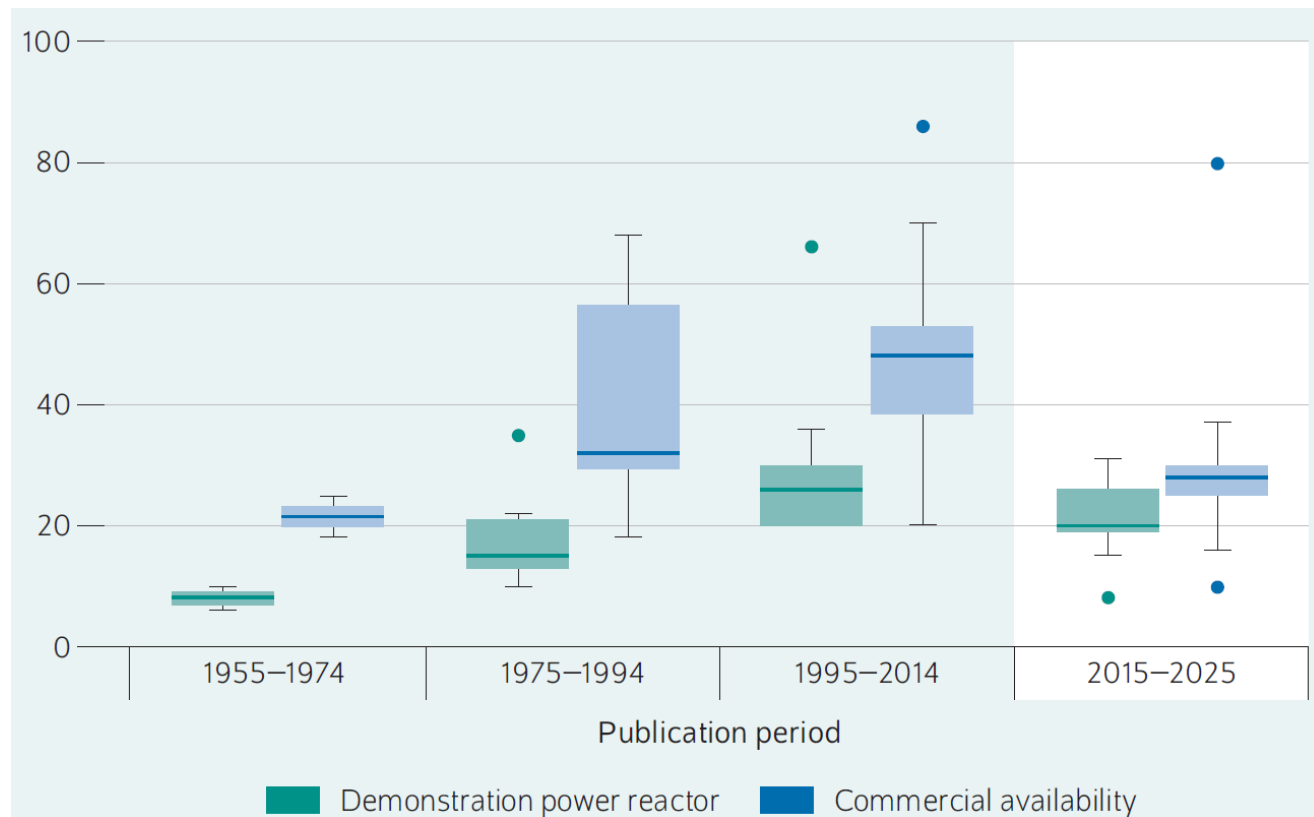


- We calculate implied learning rates for each LCOE result
- FOAK “starting” cost and 10<sup>th</sup>-OAK “target” cost are based on our literature data
- Due to limited data availability, calculations are shown only for MCF and ICF devices
- We find mean learning rates around 20% for MCF and 30% for ICF devices
- These are very ambitious assumptions, e.g., historical learning rates for fission range from 2 to 15% (depending on analysis scope); but also negative learning possible (e.g., observed for French fleet)
- In line with Tang et al. (2026) who conducted a survey on learning rates and find that 8-20% for fusion are highly overestimated
- Learning implied standardized designs, vendors, licensing procedures, etc.

# Conclusion & Outlook

## Fusion is likely to be expensive; and technological maturity still uncertain

Expected time until fusion becomes available – aka the “Fusion Constant”



Source: Wimmers et al. (2025), Fig. 1

- The “breakthrough” of fusion remains highly uncertain and many decades away
- Future costs are highly uncertain and mostly subject to assumptions made in literature
- These assumptions vary depending on selected fusion devices, readiness levels, and (potential) learning
- Our analysis shows that fusion power plants – if they are ever built – will be more costly than existing technologies today (i.e., renewables) and therefore will most likely not be economically viable on a mere cost base
- Future work will extend the literature analysis and could implement the cost analysis into an energy system model

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# Thank you for your attention!

**Dr. Alexander Wimmers**  
Fachgebiet für Wirtschafts- und Infrastrukturpolitik

Online: [tu.berlin/wip](https://tu.berlin/wip)  
E-Mail: [awi@wip.tu-berlin.de](mailto:awi@wip.tu-berlin.de) // [rise@wip.tu-berlin.de](mailto:rise@wip.tu-berlin.de)  
Tel.: +49 30 314 75837

# Fusion Power | Introducing the “Lawson criterion” which must be fulfilled for fusion to ignite

The so-called “triple product” or “Lawson criterion” states that a certain threshold of the product of temperature, pressure and energy confinement time must be achieved for a fusion reaction to sustain itself. This results from the necessary diffusion of energy from the reaction to the reactor walls to extract excess energy for, e.g., power production.

Eq. (1) gives the condition for a DT-fusion to ignite and be self-sustaining, i.e. the plasma is heated by the alpha-particles emitted by the fusion reaction itself.

$$n * T * \tau_E > 6 \times 10^{21} keVm^{-3}s \quad \text{Eq. (1)}$$

with  $n$  being the density of the plasma (ions per cubic meter),  $T$  the temperature of those ions (keV\*), and  $\tau_E$  being the energy confinement time (s).

This threshold brings with it extreme technological complexity relating to, e.g., materials capable of withstanding temperatures of millions of K, precise lasers and electronics with high pulses, constant fuel supply, plasma management, particle accelerations, neutron activation, and more.

Source: Lawson (1957), Horvath and Rachlew (2016), Wurzel and Hsu (2022)

\*Note: 1 keV corresponds to  $11.6 \times 10^6$  K following the Boltzmann constant.

# Fusion Power | The triple product, ignition, the energy gain factor Q and actual fusion devices

As the goal of (commercial) fusion reactors is to generate excess energy from fusion to produce power (or heat), the energy released from a fusion reaction must be higher than the energy that was used to ignite the process.

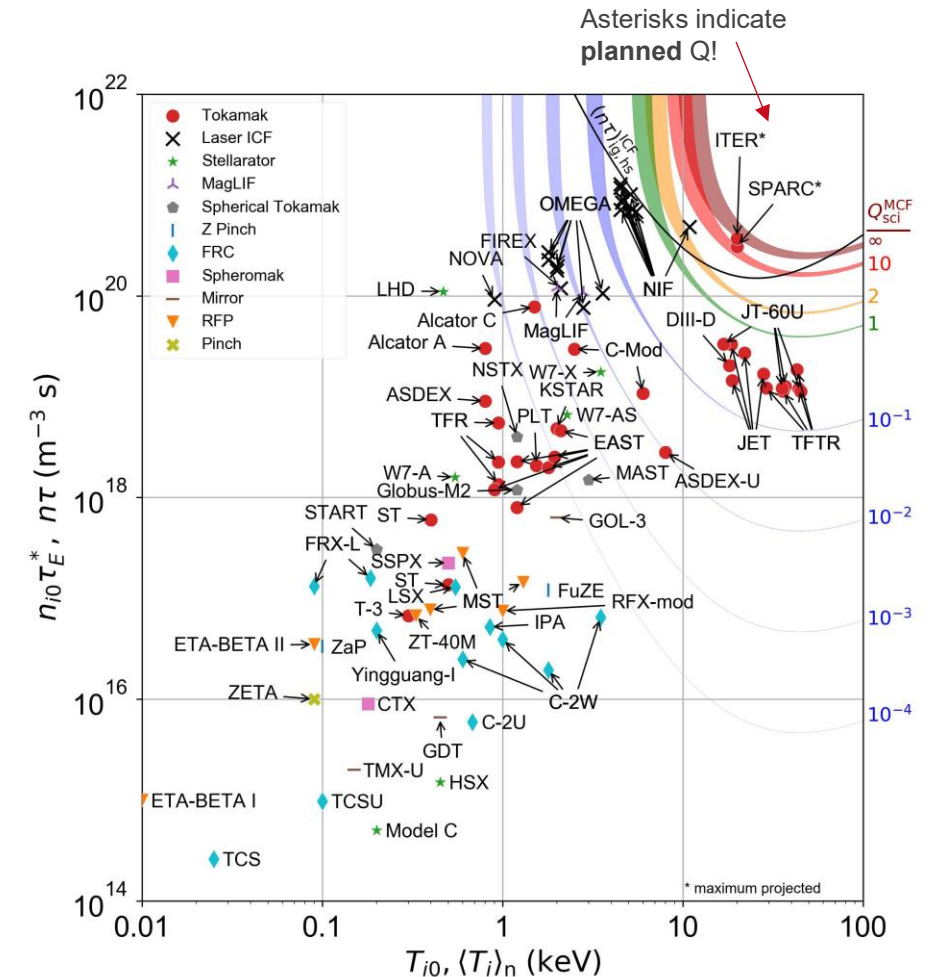
The energy gain factor Q thus measures this as the ratio of power produced by fusion and the power required to keep the plasma heated. This gives Eq. (2):

$$Q_{fus} = \frac{P_{fus}}{P_{heat}} \quad \text{Eq. (2)}$$

There are several “breakeven” definitions for different values of Q. Q > 1 has been achieved\*, but Q > 5 is generally required for a self-sustaining reaction.

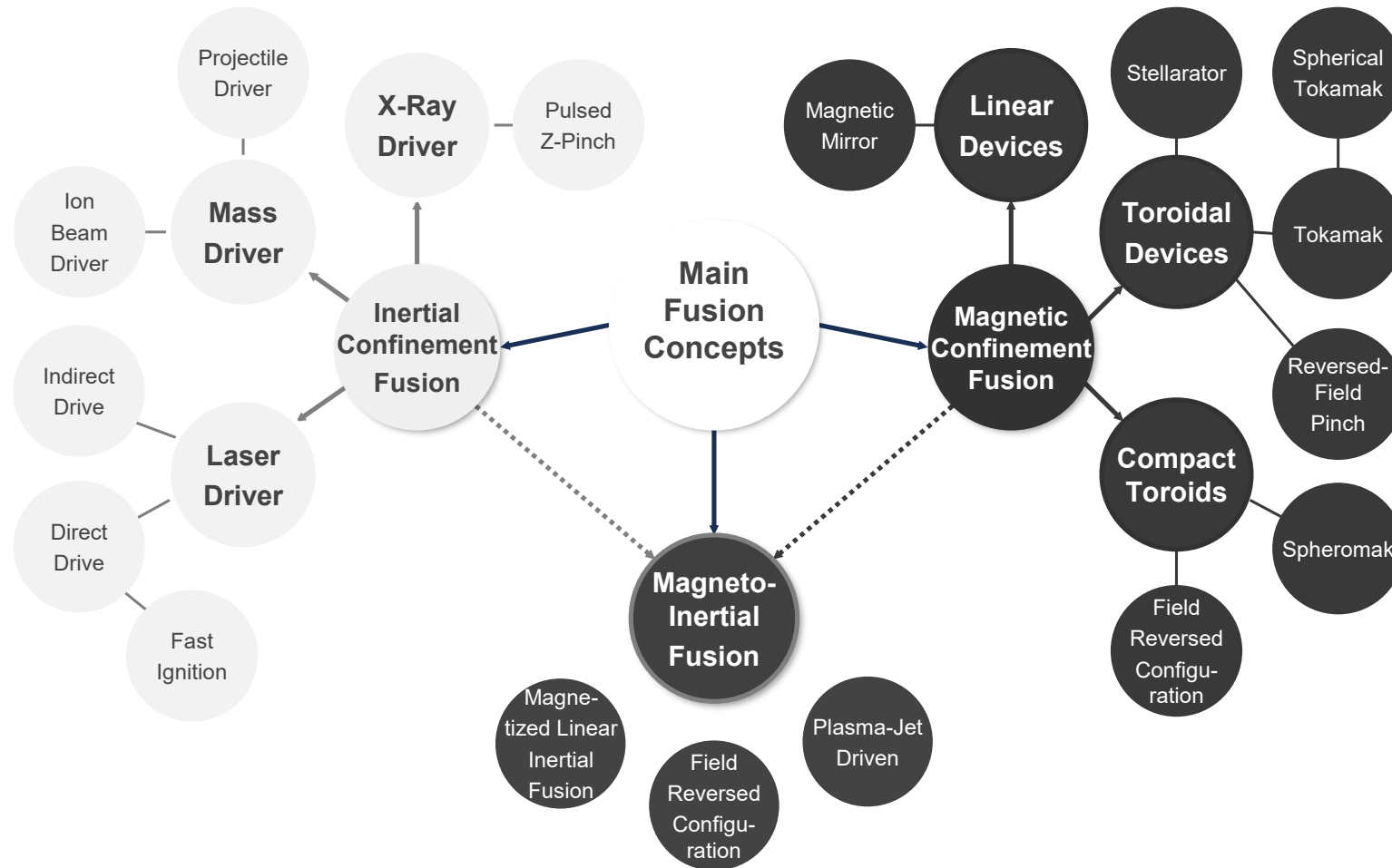
Q	Breakeven	Description
1	Scientific	Energy yield larger than input (without external factors), not self-sustaining
5	Engineering	Required for self-sustaining reaction
20	Economic	Fusion plant covers its own operating costs
???	Commercial	Fusion plant able to compete on competitive energy markets

\*Note: In December 2022, the National Ignition Facility at the Lawrence Livermore Lab was the first fusion reaction to achieve Q > 1 as 3.15 MJ were released from a fusion reaction that had been ignited using 2.05 MJ of laser energy. Source: Nuttall et al. (2020), Reinders (2021), Wurzel and Hsu (2022), Thomas (2022)



Taken from Wurzel and Hsu (2022), Fig. 2

# Fusion Technologies



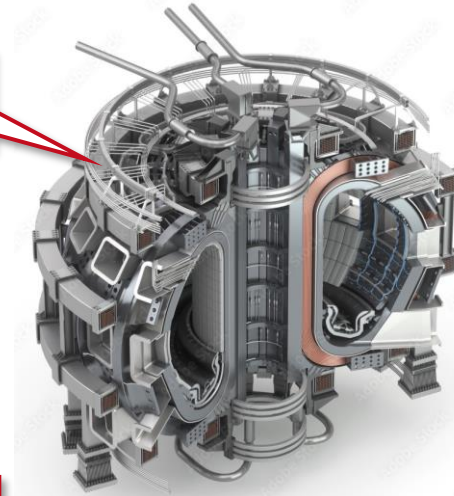
Source: Böhnlein et al. (2026)

# Fusion 101 | Two general types of fusion devices exist (I/II)

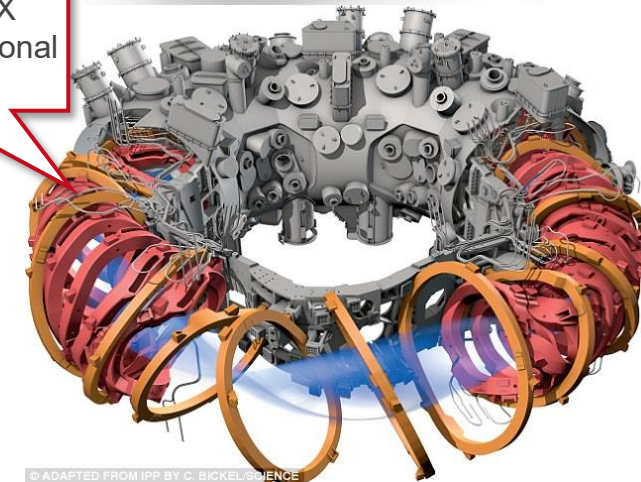
## Magnetic confinement

- MCF takes advantage of the fact that plasmas are positively charged and can be manipulated by using magnetic and electrical field
- MCFs thus use magnets to create and confine plasmas with a relatively low density but high confinement times and temperatures
- Two approaches have materialized: Tokamak designs with two magnetic fields (one generated by a set of toroidal magnetic coils and a solenoid in orthogonal orientation), and Stellarators with only one set of magnetic coils in complex geometrical arrangements
- Tokamak research is considered to be the most advanced of all fusion devices, as several research reactors exist, e.g., JET (UK), TFTR (US), and are planned, e.g., ITER (France)
- Major challenges: overcoming disruptive plasma instabilities, constant energy and fuel provision, material sciences

ITER tokamak  
(under construction)



Wendelstein 7-X  
stellarator (operational  
since 2015)



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Source: Pearson and Takeda (2020), Bickerton et al. (1999)

# Fusion 101 | Two general types of fusion devices exist (II/II)

## Inertial confinement

- ICF does not aim to increase confinement times but aims to sufficiently increase the density of the plasma
- A small fusion fuel target is rapidly heated and compressed by one or several high-power laser beams
- Direct drive ICF heats the target to such high temperatures that the outer layers of the target are ablated and indirect drive ICF heats the target to generate “internal” x-rays that trigger a short-lived fusion reaction
- Both approaches lead to high temperatures and compression sufficiently high to ignite fusion that rapidly spreads through the fuel
- Current applications are the NIF at Lawrence Livermore Lab (US) or start-ups such as Marvel Fusion and Focused Energy (both DE, see Case Studies)
- Major challenges lie in the fuel pellet production and precise position, laser pulsing and constant energy provision for said lasers

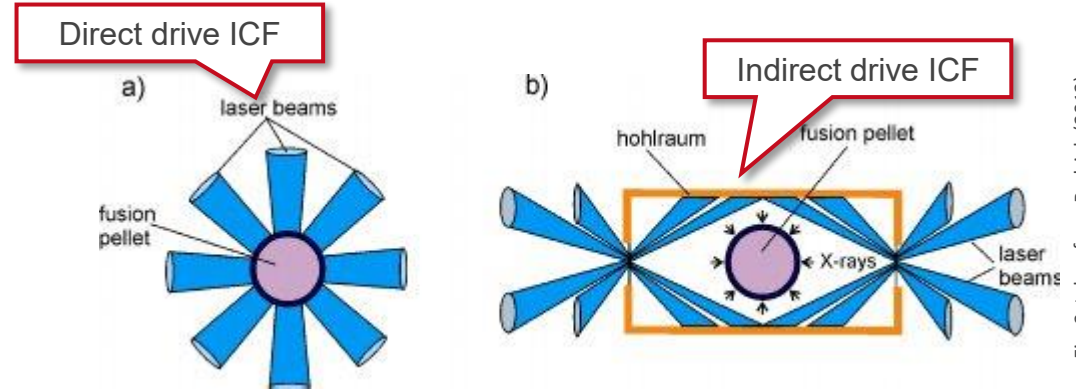
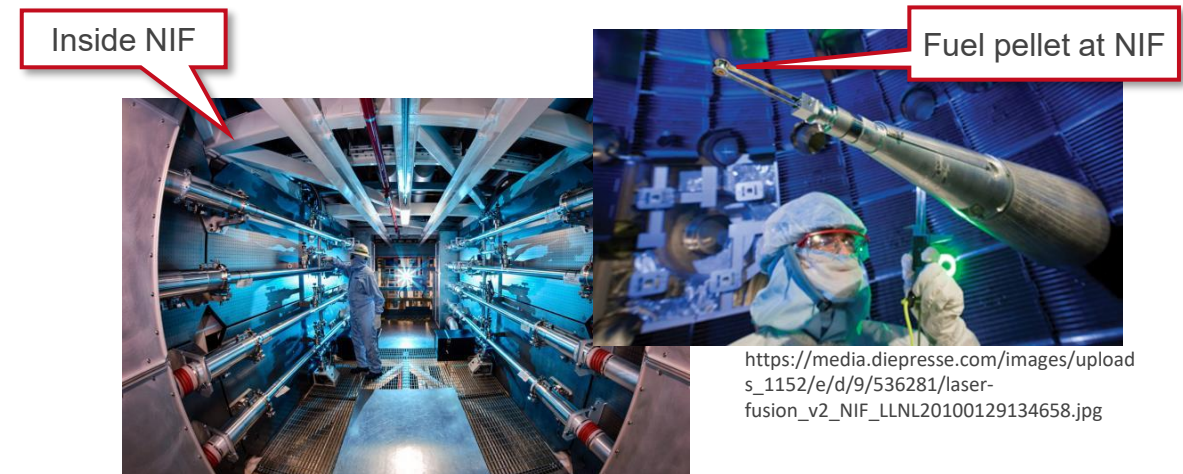


Fig. 2, taken from Badziak (2012)



[https://www.llnl.gov/sites/www/files/styles/scaled\\_425h/public/28723\\_preamplifiersBig.jpg?itok=LMSuhDf\\_](https://www.llnl.gov/sites/www/files/styles/scaled_425h/public/28723_preamplifiersBig.jpg?itok=LMSuhDf_)

[https://media.diepresse.com/images/upload\\_s\\_1152/e/d/9/536281/laser-fusion\\_v2\\_NIF\\_LLNL20100129134658.jpg](https://media.diepresse.com/images/upload_s_1152/e/d/9/536281/laser-fusion_v2_NIF_LLNL20100129134658.jpg)

Source: McCracken and Stott (2013), Pearson and Takeda (2020), Meier et al. (2014)

# Techno-historical context | Major challenges fusion reactors will have to overcome

## Tritium scarcity and fuel breeding

- Initial stockpile of tritium is required to get any DT-fusion reaction going (or restart the reactor); during operation “breeding” is supposed to ensure tritium availability
- Tritium is a scarce resource with a half-life of only 12.3 years and currently, the only production facilities are old heavy-water fission reactors in Canada and India

## Resource competition

- Fuel breeding via Lithium-6 could ensure tritium availability; this has not been tested
- Lithium is an abundant material, but fierce competition from battery production will challenge assumptions
- Other materials such as beryllium are required for magnets and are scarce

## Competition on energy markets

- as shown, costs of fusion plants must come way down even from today’s projections to compete with renewables
- Non-electrical applications could become viable, but nothing demonstrated yet

## Reliability

- Fusion is often portrayed as a “baseload” energy, but this is yet to be demonstrated
- current tokamaks generate stable plasma of only a few seconds
- ICF approaches must be further researched regarding laser pulses and pellet positioning

## Materials and technology

- Very high temperatures held over many hours in the year require heat-resistant materials capable of withstanding very steep temperature gradients
- Supraconductors and laser technologies also not yet at the required stage

## Neutron radiation management

- Neutrons released from fusion processes are to be used for energy generation
- This can lead to neutron activation in blankets, which generates low- and intermediate radioactive waste
- Neutrons damage materials and long-term behavior of materials remains largely unstudied

...and more.

Source: Pearson et al. (2018), Abdou et al. (2021), Nuttall (2005), Meschini et al. (2023), Bradshaw et al. (2011), Meier et al. (2014), Nicholas et al. (2021), Reinders (2021), McCracken and Stott (2013), Grunwald et al. (2002)

## Necessary background information | Capital Cost, LCOE etc.

- The levelized cost of electricity (LCOE) method allows for different types of energy generation methods to be made comparable as cost are determined per generated unit of electricity over one year
- LCOE include most costs, e.g., capital cost and operating cost, and account for availability (i.e. generating hours) of a technology
- However, external effects are not included

$$LCOE = \frac{CAPEX + \text{Fixed O\&M} + (FLH * \text{Variable O\&M})}{FLH}$$

<i>LCOE</i>	Levelized cost in €/MWh
<i>CAPEX</i>	Annualized capital expenditure calculated with constant interest rate <i>i</i> over total expected operation time <i>n</i> in €/kW
Fixed O&M	Fixed operations and maintenance cost in €/kW
FLH	Total hours of full-load operation (full load hours)
<i>Variable O&amp;M</i>	Operations & maintenance cost depending on production volume in €/MWh, includes fuel cost
<i>n</i>	Assumed operating lifetime in a

- For fission reactors, capital cost account for up to 80 % of total project cost and are therefore discussed separately. We assume a similar share for fusion power plants.
- In literature, capital cost are often provided as *overnight construction cost* (OCC) that include all costs related to physical new build, but neglect construction time and interest.
- Therefore, to calculate total capital expenditure for nuclear new build construction, TCC, both construction time and interest during construction must be taken into account.
- This gives the formula

$$TCC = OCC + IDC$$

where IDC is the interest during construction calculated as

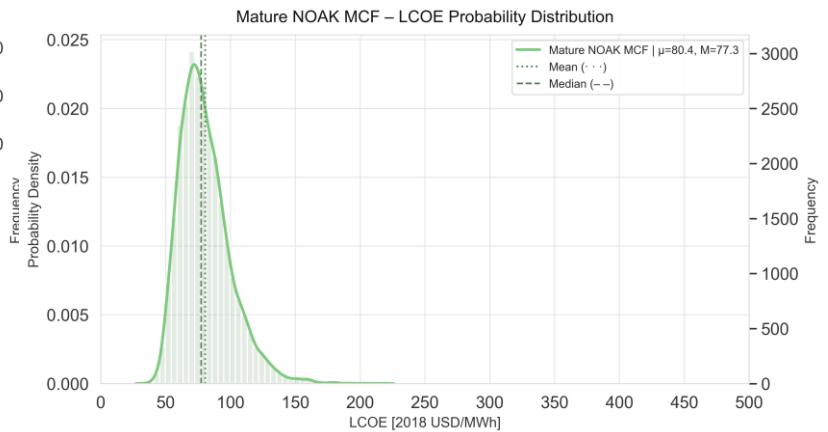
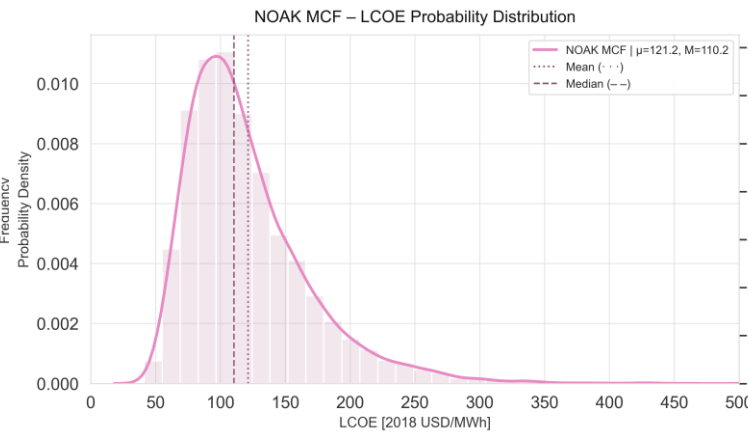
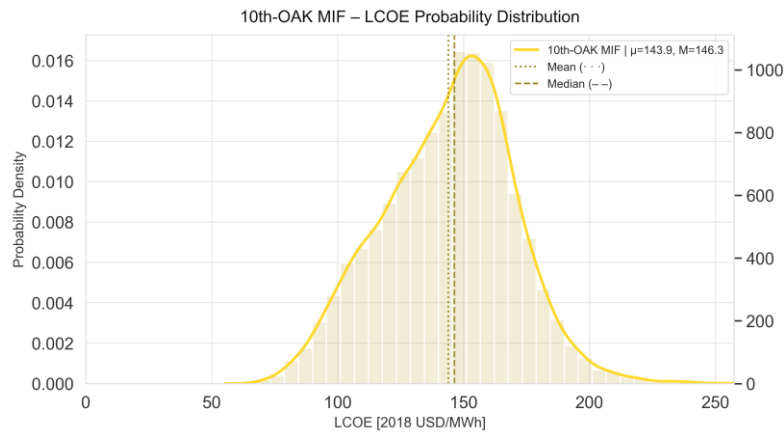
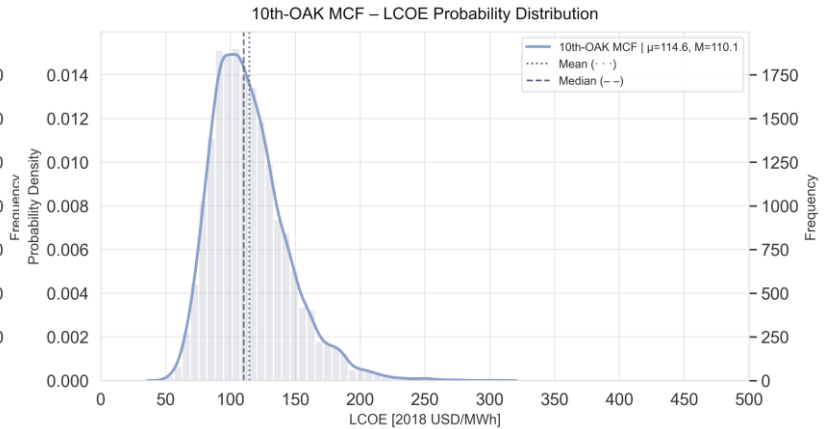
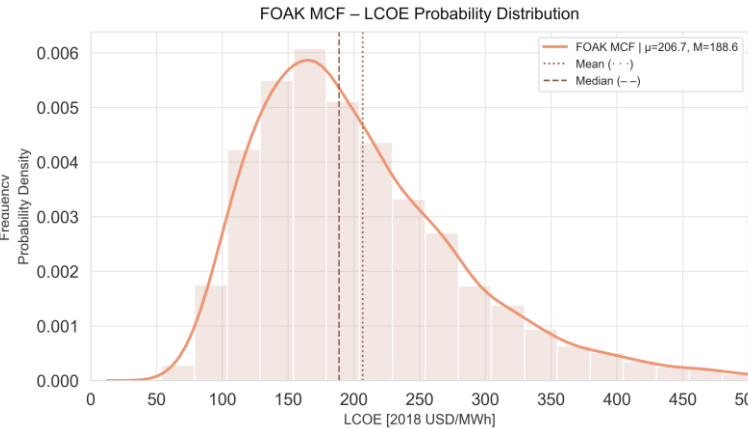
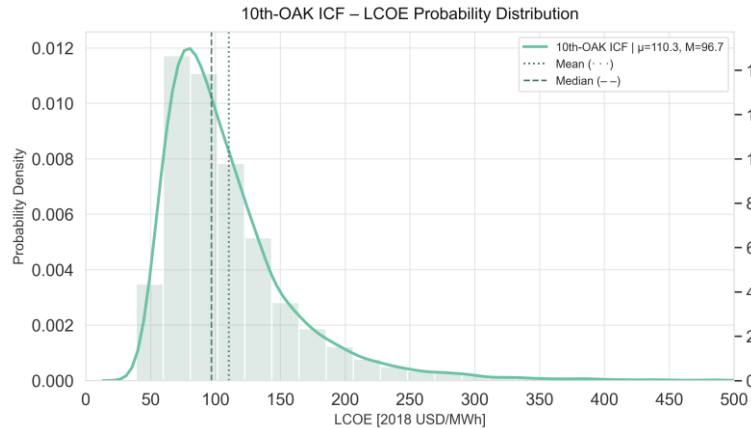
$$IDC = \frac{WACC}{2} * t + \frac{WACC^2}{6} * t^2$$

- where WACC as weighted average cost of capital (e.g. 5%) and t is the construction time in years.

# Monte Carlo Input Parameters

Parameter	ICF 10 <sup>th</sup> -OAK	MCF FOAK	MCF NOAK	MCF 10 <sup>th</sup> -OAK	MCF Mature NOAK	MIF 10 <sup>th</sup> -OAK
Overnight construction costs [USD/kW]	Lognormal ( $\mu = 8.391$ ; $\sigma = 0.634$ ); [min-max: 1,718–9,122]	Lognormal ( $\mu = 9.339$ ; $\sigma = 0.443$ ); [min-max: 6,133–29,131]	Lognormal ( $\mu = 8.735$ ; $\sigma = 0.506$ ); [min-max: 2,519–15,856]	Lognormal ( $\mu = 8.658$ ; $\sigma = 0.333$ ); [min-max: 3,161–13,440]	Lognormal ( $\mu = 8.418$ ; $\sigma = 0.328$ ); [min-max: 3,164–7,004]	Triangular (a = 4,889; c = 12,391; b = 13,427)
Fixed O&M costs [USD/kW]	Lognormal ( $\mu = 4.905$ ; $\sigma = 0.119$ ); [min-max: 114.77–171.81]	Lognormal ( $\mu = 4.481$ ; $\sigma = 0.273$ ); [min-max: 56.48–137.84]	Lognormal ( $\mu = 4.588$ ; $\sigma = 0.305$ ); [min-max: 70.6–190.81]	Normal ( $\mu = 100.59$ ; $\sigma = 28.68$ ); [min-max: 20.47–172.69]	95.223	Lognormal ( $\mu = 5.206$ ; $\sigma = 4.833$ ); [min-max: 125.55–265.05]
Variable O&M costs [USD/MWh]	14.858	9.990	15.012	14.858	8.604	-
Fuel costs [USD/MWh]	1.113	0.125	0.0457	0.115	0.115	0.0236
Discount rate (%)	7	7	7	7	7	7
Capacity factor	0.76	0.75	0.75	0.75	0.8	0.9
Construction time [years]	6	8	6	6	6.3	6
Plant lifetime [years]	30	30	40	30	40	30
Capacity [MW]	1,000	1,000	1,000	1,000	1,000	1,000
Number of experiments N	10,000	10,000	10,000	10,000	10,000	10,000

# LCOE Simulation Distribution



# LCOE Sensitivity | WACC Variation

